

By Mr. WHITEHOUSE:

S. Res. 52. An original resolution authorizing expenditures by the Committee on the Budget; from the Committee on the Budget; to the Committee on Rules and Administration.

By Mrs. HYDE-SMITH (for herself, Mr. RUBIO, Mr. CRUZ, Ms. LUMMIS, Mr. LEE, and Mrs. BRITT):

S. Res. 53. A resolution establishing a Women's Bill of Rights to reaffirm legal protections afforded to women under Federal law; to the Committee on the Judiciary.

By Mr. BOOKER (for himself, Ms. DUCKWORTH, Mr. TESTER, and Mr. PADILLA):

S. Res. 54. A resolution expressing support for the designation of March 2023 as "Music in Our Schools Month"; to the Committee on Health, Education, Labor, and Pensions.

#### ADDITIONAL COSPONSORS

S. 11

At the request of Mr. BARRASSO, the name of the Senator from Alaska (Mr. SULLIVAN) was added as a cosponsor of S. 11, a bill to amend the Energy Policy and Conservation Act to require the Secretary of Energy to stipulate, as a condition on the sale at auction of any petroleum products from the Strategic Petroleum Reserve, that the petroleum products not be exported to certain countries, to prohibit such sales to certain state-owned entities, and for other purposes.

S. 16

At the request of Mr. DAINES, the name of the Senator from Indiana (Mr. YOUNG) was added as a cosponsor of S. 16, a bill to prohibit the award of Federal funds to an institution of higher education that hosts or is affiliated with a student-based service site that provides abortion drugs or abortions to students of the institution or to employees of the institution or site, and for other purposes.

S. 31

At the request of Mr. BARRASSO, the names of the Senator from Oklahoma (Mr. MULLIN) and the Senator from Alaska (Mr. SULLIVAN) were added as cosponsors of S. 31, a bill to provide for the development and issuance of a plan to increase oil and gas production on Federal land in conjunction with a drawdown of petroleum reserves from the Strategic Petroleum Reserve.

S. 41

At the request of Mr. DURBIN, the name of the Senator from California (Mr. PADILLA) was added as a cosponsor of S. 41, a bill to reauthorize the READ Act.

S. 57

At the request of Mr. CRUZ, the name of the Senator from Kentucky (Mr. PAUL) was added as a cosponsor of S. 57, a bill to amend the Internal Revenue Code of 1986 to permit kindergarten through grade 12 educational expenses to be paid from a 529 account.

S. 113

At the request of Mr. GRASSLEY, the names of the Senator from Hawaii (Ms. HIRONO) and the Senator from California (Mrs. FEINSTEIN) were added as

cosponsors of S. 113, a bill to require the Federal Trade Commission to study the role of intermediaries in the pharmaceutical supply chain and provide Congress with appropriate policy recommendations, and for other purposes.

S. 142

At the request of Ms. KLOBUCHAR, the name of the Senator from Vermont (Mr. WELCH) was added as a cosponsor of S. 142, a bill to prohibit brand name drug companies from compensating generic drug companies to delay the entry of a generic drug into the market, and to prohibit biological product manufacturers from compensating biosimilar and interchangeable companies to delay the entry of biosimilar biological products and interchangeable biological products.

S. 148

At the request of Ms. KLOBUCHAR, the name of the Senator from Vermont (Mr. WELCH) was added as a cosponsor of S. 148, a bill to enable the Federal Trade Commission to deter filing of sham citizen petitions to cover an attempt to interfere with approval of a competing generic drug or biosimilar, to foster competition, and facilitate the efficient review of petitions filed in good faith to raise legitimate public health concerns, and for other purposes.

S. 156

At the request of Mr. GRASSLEY, the name of the Senator from Alabama (Mrs. BRITT) was added as a cosponsor of S. 156, a bill to expand the use of E-Verify to hold employers accountable, and for other purposes.

S. 165

At the request of Mr. CRUZ, the name of the Senator from Mississippi (Mrs. HYDE-SMITH) was added as a cosponsor of S. 165, a bill to prohibit the use of Federal and local funds to impose or enforce a COVID-19 vaccine mandate in District of Columbia schools, and to repeal the Coronavirus Immunization of School Students and Early Childhood Workers Regulation Amendment Act of 2021 enacted by the District of Columbia Council.

S. 204

At the request of Mr. THUNE, the names of the Senator from North Carolina (Mr. BUDD) and the Senator from Tennessee (Mrs. BLACKBURN) were added as cosponsors of S. 204, a bill to amend title 18, United States Code, to prohibit a health care practitioner from failing to exercise the proper degree of care in the case of a child who survives an abortion or attempted abortion.

S. 224

At the request of Mr. COTTON, the name of the Senator from Tennessee (Mr. HAGERTY) was added as a cosponsor of S. 224, a bill to impose sanctions with respect to associates of the International Criminal Court engaged in investigations of personnel of the United States and its allies.

S. 225

At the request of Mr. TUBERVILLE, the name of the Senator from North

Carolina (Mr. BUDD) was added as a cosponsor of S. 225, a bill to limit donations made pursuant to settlement agreements to which the United States is a party, and for other purposes.

S. 240

At the request of Mr. CRUZ, the name of the Senator from Oklahoma (Mr. LANKFORD) was added as a cosponsor of S. 240, a bill to prohibit the use of Federal funds to ban gas stoves.

S. 244

At the request of Mr. COTTON, the names of the Senator from Ohio (Mr. VANCE), the Senator from Alaska (Mr. SULLIVAN), the Senator from Indiana (Mr. BRAUN) and the Senator from Tennessee (Mrs. BLACKBURN) were added as cosponsors of S. 244, a bill to prohibit any rule or guidance that bans gas stoves in the United States.

S. 271

At the request of Mr. BOOKER, the name of the Senator from New York (Mrs. GILLIBRAND) was added as a cosponsor of S. 271, a bill to place a moratorium on large concentrated animal feeding operations, to strengthen the Packers and Stockyards Act, 1921, to require country of origin labeling on beef, pork, and dairy products, and for other purposes.

S. 298

At the request of Mr. MENENDEZ, the name of the Senator from New Mexico (Mr. HEINRICH) was added as a cosponsor of S. 298, a bill to regulate large capacity ammunition feeding devices.

S.J. RES. 10

At the request of Mr. TUBERVILLE, the names of the Senator from Kansas (Mr. MORAN) and the Senator from North Carolina (Mr. BUDD) were added as cosponsors of S.J. Res. 10, a joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the Department of Veterans Affairs relating to "Reproductive Health Services".

S. CON. RES. 2

At the request of Mr. MENENDEZ, the names of the Senator from Vermont (Mr. WELCH) and the Senator from Nevada (Ms. CORTEZ MASTO) were added as cosponsors of S. CON. Res. 2, a concurrent resolution commending the bravery, courage, and resolve of the women and men of Iran demonstrating in more than 133 cities and risking their safety to speak out against the Iranian regime's human rights abuses.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. KAINE (for himself, Ms. MURKOWSKI, Ms. SINEMA, and Ms. COLLINS):

S. 317. A bill to guarantee that Americans have the freedom to make certain reproductive decisions without undue government interference; to the Committee on the Judiciary.

Ms. COLLINS. Madam President, I rise today to join in the reintroduction

of the Reproductive Freedom for All Act, a bipartisan bill that would restore the previous legal framework that governed abortion access in this country for nearly 50 years since *Roe v. Wade*. This bill would ensure the right of women to make certain reproductive choices without undue government interference, including the right to obtain and use contraception.

I support a woman's right to have an abortion, and I believe that the threshold question of whether abortion is legal needs to be consistent at the national level. States can account for regional differences with regulations like parental notification requirements, but the basic right as articulated by the U.S. Supreme Court prior to its decision in *Dobbs v. Jackson Women's Health Organization* needs to be the same regardless of the State in which a woman happens to reside.

In *Dobbs*, the Supreme Court abandoned a nearly 50-year precedent that had been reaffirmed and on which women had relied for decades. The *Dobbs* ruling was, as the Chief Justice described it, a "jolt" to our legal system. This action has further divided the country at a moment when, more than ever in modern times, we need the Court to demonstrate consistency, predictability, and restraint.

Prior to the Court's decision in *Dobbs*, I introduced, with Senator MURKOWSKI, the Reproductive Choice Act to enact into Federal law the abortion rights established by *Roe* and affirmed by *Planned Parenthood v. Casey*.

In the wake of the *Dobbs* decision, I worked with my colleagues Senator KAINE, Senator MURKOWSKI, and Senator SINEMA to draft a more comprehensive, bipartisan bill that would codify the abortion rights articulated by the Supreme Court in *Roe*, *Casey*, and *Whole Women's Health v. Hellerstedt*, as well as the contraception rights first articulated in *Griswold v. Connecticut* and later clarified in *Eisenstadt v. Baird* and *Carey v. Population Services International*.

Our legislation would enshrine important abortion and contraception rights into Federal law without undercutting basic conscience protections that have been in place for decades and that are relied upon by healthcare practitioners who have religious objections.

Our goal with this legislation is to do what the Court should have done—provide consistency in our laws that Americans have relied upon for nearly half a century regarding the ability to make certain reproductive choices.

This bill would ensure that the legal framework in place before *Dobbs* is reinstated as the law of the land. Our bill accomplishes this goal by tracking the Supreme Court's language in the seminal cases I mentioned.

Specifically, and consistent with decades of Supreme Court jurisprudence, the Reproductive Freedom for All Act provides that a State may not impose an undue burden on the ability of a

woman to choose whether or not to terminate a pregnancy before fetal viability. During this time, States may enact reasonable regulations to further the health or safety of a woman seeking to terminate a pregnancy, unless such regulations impose an undue burden.

After fetal viability, a State may regulate or even proscribe the ability of a woman to terminate her pregnancy but not when such a termination is necessary to preserve the life or health of the woman.

Moreover, by codifying *Griswold*, *Eisenstadt*, and *Carey*, the bill makes clear that a State cannot prohibit an individual from obtaining or using contraceptives.

Finally, the legislation specifically preserves conscience protections that have been relied upon by healthcare providers who have religious objections.

The best path forward for our country is to reinstate the legal framework that was in place before the Supreme Court issued its ruling in *Dobbs*. Our bill would enshrine into law the important protections articulated in the Supreme Court cases that I mentioned without undercutting statutes that also have been in place for decades.

I urge all of my Senate colleagues to join me in supporting this legislation.

By Mr. THUNE (for himself, Mr. GRASSLEY, Mr. BARRASSO, Mrs. BLACKBURN, Mr. CASSIDY, Mr. CORNYN, Mr. CRAPO, Mr. DAINES, Mr. JOHNSON, Mr. LANKFORD, Mr. SCOTT of South Carolina, Mr. TILLIS, and Mr. YOUNG):

S. 338. A bill to provide accountability for funding provided to the Internal Revenue Service and the Department of Treasury under Public Law 117-69; to the Committee on Finance.

Mr. THUNE. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 338

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "IRS Funding Accountability Act".

#### SEC. 2. ANNUAL COMPREHENSIVE SPENDING PLAN FOR INCREASED INTERNAL REVENUE SERVICE RESOURCES.

(a) LIMITATION ON FUNDING.—

(1) INITIAL PLAN.—

(A) IN GENERAL.—None of the funds described in paragraph (3) may be obligated during the period—

(i) beginning on the date of the enactment of this Act; and

(ii) ending on the date that is 60 days after the spending plan described in subsection (b)(1)(A) has been submitted.

(B) ADDITIONAL MORATORIUM.—If Congress enacts a joint resolution of disapproval described in subsection (c) with respect to the Internal Revenue Service spending plan before the date described in subparagraph (A)(ii), then—

(i) the Commissioner of Internal Revenue shall submit a new spending plan under subsection (b)(1)(A); and

(ii) the period described in subparagraph (A) shall not end before the date that is 60 days after such new spending plan is submitted.

(2) SUBSEQUENT SUBMISSIONS.—

(A) IN GENERAL.—None of the funds described in paragraph (3) may be obligated during any period—

(i) beginning on the date Congress has enacted a joint resolution of disapproval under subsection (c) with respect to any spending plan described in subsection (b)(1)(B); and

(ii) ending on the date that is 60 days after the date on which the Commissioner of Internal Revenue has submitted a new spending plan under such subsection.

(B) ADDITIONAL MORATORIUM.—If Congress enacts a joint resolution of disapproval described in subsection (c) with respect to any new spending plan submitted under subparagraph (A)(ii) before the date that is 60 days after the date on which such new spending plan has been submitted, then—

(i) the Commissioner of Internal Revenue shall submit an additional new spending plan under subsection (b)(1)(B); and

(ii) the period described in subparagraph (A) shall not end before the date that is 60 days after such additional new spending plan is submitted.

(3) FUNDS DESCRIBED.—The funds described in this paragraph are the following:

(A) Any funds made available under clauses (ii), (iii), or (iv) of section 10301(1)(A) of Public Law 117-169.

(B) Any funds made available under section 10301(1)(A)(i) of Public Law 117-169 other than funds used for the following purposes:

(i) Eliminating any correspondence or return processing backlog.

(ii) Reducing call wait times for taxpayers and tax professionals.

(b) ANNUAL COMPREHENSIVE SPENDING PLAN.—

(1) IN GENERAL.—

(A) INITIAL PLAN.—Not later than 60 days after the date of the enactment of this Act, the Commissioner of Internal Revenue shall submit to the appropriate Congressional committees a spending plan described in paragraph (2).

(B) SUBSEQUENT SUBMISSIONS.—

(i) IN GENERAL.—For each fiscal year beginning after the plan described in subparagraph (A) is submitted and ending with fiscal year 2031, the Commissioner of Internal Revenue shall submit to the appropriate Congressional committees a spending plan described in paragraph (2) on the date that the President submits the budget required under section 1105(a) of title 31, United States Code.

(ii) REDUCTION IN APPROPRIATION.—

(I) IN GENERAL.—In the case of any failure to submit a plan required under clause (i) by the date that is 7 days after the date the plan is required to be submitted and, the amounts made available under section 10301(1)(A)(ii) of Public Law 117-169 shall be reduced by \$10,000,000 for each day after such required date that report has not been submitted.

(II) REQUIRED DATE.—For purposes of this clause, the term "required date" means, with respect to any plan required under this subparagraph, the date that is 7 days after such plan is required to be submitted.

(2) SPENDING PLAN.—

(A) IN GENERAL.—A spending plan described in this subparagraph is a plan that—

(i) details how the funds appropriated under section 10301(1) of Public Law 117-169 will be spent over—

(I) the period consisting of the current fiscal year and the next 4 fiscal years ending before fiscal year 2032; and

(II) the period of consisting of the current fiscal year through the fiscal year ending with fiscal year 2031 (if such period includes any period not described in subclause (I));

(ii) contains the information described in subparagraph (B);

(iii) has been reviewed by—

(I) the Internal Revenue Service Advisory Council;

(II) the Comptroller of the United States;

(III) the National Taxpayer Advocate; and

(IV) the Director of the Office of Management and Budget; and

(iv) has been approved by the Director of the Office of Management and Budget.

(B) **PLAN CONTENTS.**—The information described in this paragraph is the following:

(i) A detailed explanation of the plan, including—

(I) costs and results to date, actual expenditures of the prior fiscal year, actual and expected expenditures of the current fiscal year, upcoming deliverables and expected costs, and total expenditures;

(II) clearly defined objectives, timelines, and metrics for quantitatively measuring the plan's annual progress, including with respect to measuring improvements in taxpayer services, revenue collection, information technology, cybersecurity, and taxpayer data protections; and

(III) a description of any differences between metrics described in subclause (II) and corresponding metrics used by the National Taxpayer Advocate, the Comptroller General of the United States, and Treasury Inspector General for Tax Administration.

(ii) A detailed analysis of the performance of the Internal Revenue Service with respect to the delivery of taxpayer services, including—

(I) the Level of Service (LOS) of phone lines (as a percent of phone calls answered by an Internal Revenue Service employee, not to include courtesy disconnects or automated call backs);

(II) the median and average wait time to speak to a representative of the Internal Revenue Service;

(III) the amount of unprocessed taxpayer correspondence, including tax returns, responses to Internal Revenue Service notices, tax payments, and other similar types of correspondence; and

(IV) the median and average length of time for processing the items described in subclause (III) and processing refund claims.

(iii) An analysis identifying any increase or decrease in total annual audits and annual audit rates by income group for the period beginning in 2018 and ending with the year the report is submitted. Such analysis shall include a detailed description of what constitutes an "audit" by the Internal Revenue Service, and if the definition of an "audit" used by the Internal Revenue Service differs from the definition used by the National Taxpayer Advocate, the Comptroller General of the United States, or the Treasury Inspector General for Tax Administration, there shall also be included an analysis using such divergent definition.

(iv) A categorizing of the number of audits for each year in the analysis described in clause (iv) which were—

(I) correspondence audits;

(II) office audits;

(III) field audits;

(IV) audits under the Internal Revenue Service National Research Program; and

(V) other audits.

(v) A description of all taxpayer compliance actions or initiatives undertaken using funding appropriated under section 10301(1)(A) of Public Law 117-169 that do not rise to the level of an audit, with each action broken out by the total number of such actions undertaken for each income group and

as a percentage of taxpayers in each income group.

(vi) An explanation of any unresolved or outstanding recommendations made by the Government Accountability Office and Treasury Inspector General for Tax Administration pertaining to taxpayer-data privacy protections, Internal Revenue Service taxpayer services, and Internal Revenue Service technology modernization efforts that are addressed by the plan and a description of how they are addressed.

(vii) For any recommendations identified by Government Accountability Office and Treasury Inspector General for Tax Administration as "high risk" or "priority" that are not addressed in the plan, an explanation of why such recommendations are not addressed in the plan.

(3) **TESTIMONY OF RELEVANT OFFICIALS.**—Not later than 30 days after any spending plan described in paragraph (2) has been submitted, the Secretary of the Treasury and the Commissioner of Internal Revenue shall testify in person before any of the appropriate Congressional committees that request their testimony with respect to such spending plan.

(4) **REQUIREMENT TO NOTIFY OF EXCESS SPENDING.**—The Commissioner of Internal Revenue shall immediately notify the appropriate Congressional committees if actual obligations and expenditures for any account for any period for which projections are made in a plan submitted under paragraph (2) exceed the amount of obligations and expenditures projected for such account in such plan by 5 percent or more.

(c) **JOINT RESOLUTION OF DISAPPROVAL OF THE IRS COMPREHENSIVE SPENDING PLAN.**—

(1) **IN GENERAL.**—For purposes of this section, the term "joint resolution of disapproval of the IRS comprehensive spending plan" means only a joint resolution introduced in the period beginning on the date on which a spending plan submitted pursuant to subsection (b)(1)(A) is received by the appropriate Congressional committees and ending 60 days thereafter (excluding days either House of Congress is adjourned for more than 3 days during a session of Congress), the matter after the resolving clause of which is as follows: "That Congress disapproves the plan submitted on \_\_\_\_\_ by the Internal Revenue Service relating to the comprehensive spending plan under section 2(b)(1) of the IRS Funding Accountability Act with respect to fiscal year \_\_\_\_." (The blank spaces being appropriately filled in).

(2) **APPLICATION OF CONGRESSIONAL REVIEW ACT DISAPPROVAL PROCEDURES.**—

(A) **IN GENERAL.**—The rules of section 802 of title 5, United States Code, shall apply to a joint resolution of disapproval of the IRS comprehensive spending plan in the same manner as such rules apply to a joint resolution described in subsection (a) of such section.

(B) **EXERCISE OF RULEMAKING AUTHORITY.**—This section is enacted by Congress—

(i) as an exercise of the rulemaking power of the Senate and House of Representatives, respectively, and as such it is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a joint resolution of disapproval of the IRS comprehensive spending plan described in paragraph (1), and it supersedes other rules only to the extent that it is inconsistent with such rules; and

(ii) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

### SEC. 3. QUARTERLY REPORTS.

(a) **INTERNAL REVENUE SERVICE.**—

(1) **IN GENERAL.**—Not later than 14 days after the last day of each calendar quarter beginning during the applicable period, the Commissioner of Internal Revenue shall submit to the appropriate Congressional committees a report on any expenditures and obligations of funds appropriated under section 10301(1) of Public Law 117-169.

(2) **MATTERS INCLUDED.**—The report provided under paragraph (1) shall include the following:

(A) A plain language description of the specific actions taken by the Commissioner of Internal Revenue utilizing any funds appropriated under section 10301(1) of Public Law 117-169.

(B) The obligations and expenditures during the quarter of funds appropriated under section 10301(1) of Public Law 117-169 and the expected expenditure of such funds in the subsequent quarter, including a comparison of obligations and expenditures between amounts spent for taxpayers services and amounts spent for examinations and collections by each division or office of the Internal Revenue Service, including the Large Business and International Division, the Small Business/Self Employed Division, the Tax-Exempt and Government Entities Division, the Wage and Investment Division, the Criminal Investigation Office, the Whistleblower Office, and the Office of the Taxpayer Advocate.

(C) A description of any new full-time or full-time equivalent (FTE) employees, contractors, or other staff hired by the Internal Revenue Service, including the number of new hires, the primary function or activity type of each new hire, and the specific Division or Office to which each new hire is tasked.

(D) The number of new employees that have passed a security clearance compared to the number of new employees hired to a position requiring a security clearance, along with an indication of whether any new employee that has not passed a security clearance or suitability determination has access to taxpayer return information (as defined by section 6103(b)(2) of the Internal Revenue Code of 1986).

(E) A detailed description of any violation of the fair tax collection practices described in section 6304 of the Internal Revenue Code of 1986 by any employees, contractors, or other staff described in subparagraph (C) (including violations tracked in Automated Labor and Employee Relations Tracking System (ALERTS) of the Human Capital Office of the Internal Revenue Service).

(F) The status of recommendations provided by the Government Accountability Office and Treasury Inspector General for Tax Administration which have been identified as being addressed by a spending plan under section 2(b)(1), including whether the implementation of such recommendations has been completed, is in progress, or is open (including the expected date of completion for any recommendations identified as in progress or open).

(3) **REDUCTION IN APPROPRIATION.**—In the case of any failure to submit a report required under paragraph (1) by the required date, the amounts made available under section 10301(1)(A)(ii) of Public Law 117-169 shall be reduced by \$1,000,000 for each day after such required date that report has not been submitted.

(b) **DEPARTMENT OF TREASURY.**—

(1) **IN GENERAL.**—Not later than 14 days after the last day of each calendar quarter beginning during the applicable period, the Secretary of the Treasury shall submit to the appropriate Congressional committees a report containing the following information:

(A) A plain-language description of the actions taken by the Secretary of the Treasury utilizing any funds appropriated under paragraph (1), (3), or (5) of section 10301 of Public Law 117-169. Any action which is described in a report made under subsection (a) may be described by reference to the action in such report.

(B) A detailed description of the specific purposes to which the funds appropriated under section 10301(3) of Public Law 117-169 has been (or is expected to be) obligated.

(C) A description of any new full-time or full-time equivalent (FTE) employees, contractors, or other staff hired by the Secretary utilizing funds appropriated under section 10301 of Public Law 117-169, including the number of new hires and whether the duties of each new hire includes any functions related to the Internal Revenue Service (including implementation of tax policies, enforcement, regulations, research, press or communications, or other purposes).

(D) A detailed description and explanation of any changes to the most recent Priority Guidance Plan of the Department of the Treasury and the Internal Revenue Service involving guidance projects that utilize any funds appropriated under section 10301 of Public Law 117-169 or which are related to the implementation of any provision of or amendment made by such Public Law.

(E) A description of any new initiatives planned to be undertaken by the Department of the Treasury within the existing or subsequent fiscal year which will (or may) utilize funds appropriated under section 10301 of Public Law 117-169.

(2) **REDUCTION IN APPROPRIATION.**—In the case of any failure to submit a report required under paragraph (1) by the required date—

(A) the amounts made available under paragraphs (3) of section 10301 of Public Law 117-169 shall be reduced by \$666,667 for each day after such required date that report has not been submitted, and

(B) the amounts made available under paragraphs (5) of section 10301 of Public Law 117-169 shall be reduced by \$333,333 for each day after such required date that report has not been submitted, and

(c) **DEFINITIONS.**—For purposes of this section—

(1) **APPLICABLE PERIOD.**—The term “applicable period” means the period beginning after the date the plan under section 2(b)(1)(A) is required to be submitted and ending on September 30, 2031.

(2) **REQUIRED DATE.**—The term “required date” means, with respect to any report required to be submitted under subsection (a) or (b), the date that is 7 days after the date the report is required to be submitted.

#### **SEC. 4. APPROPRIATE CONGRESSIONAL COMMITTEES DEFINED.**

For purposes of this Act, the term “appropriate Congressional committees” means—

(1) the Committee on Finance of the Senate;

(2) the Committee on Appropriations of the Senate;

(3) the Committee on Ways and Means of the House of Representatives; and

(4) the Committee on Appropriations of the House of Representatives.

By Mr. PADILLA (for himself, Mr. BLUMENTHAL, Mr. BOOKER, Mr. CARDIN, Mr. COONS, Ms. CORTEZ MASTO, Ms. DUCKWORTH, Mr. DURBIN, Mrs. GILLIBRAND, Mr. HICKENLOOPER, Ms. HIRONO, Mr. LUJÁN, Mr. MARKEY, Mrs. MURRAY, Mr. SANDERS, Mr. VAN HOLLEN, Ms. WARREN, and Mr. WELCH):

S. 342. A bill to clarify the rights of certain persons who are held or detained at a port of entry or at any facility overseen by U.S. Customs and Border Protection; to the Committee on the Judiciary.

Mr. PADILLA. Madam President, I rise to introduce the Access to Counsel Act.

This legislation would ensure that all individuals with a legal right to be in the United States who are held by Customs and Border Protection at ports of entry or airports have access to legal counsel.

This legislation would ensure that individuals who have a legal right to be in the United States and are held by Customs and Border Protection in secondary inspection at airports or other points of entry for more than an hour are granted an opportunity to access legal counsel and an interested party. An interested party is defined as a family member, sponsor, or organization with a connection to the individual.

The bill creates no obligation for the Federal Government to pay for counsel and allows counsel the ability to advocate on behalf of the individual by providing information or documentation in support of the individual.

It also invalidates any effort by CBP to persuade someone to relinquish their legal status if that person has been denied access to counsel or voluntarily waives in writing their right to counsel.

There have been repeated reports of CBP detaining individuals based on their nationality. In 2017, the first Muslim ban was implemented, and thousands of U.S. citizens, green card holders, and others with valid visas were detained at airports for hours.

They were held by CBP officers without any ability to call a lawyer, relative, or advocate. Many Members of Congress rushed to the airports in an attempt to help these individuals and were barred from speaking to them or connecting them with attorneys.

In addition, 200 Iranian-Americans were held at the northern border in Blaine, WA, for 12 hours without access to counsel in early 2020.

Everyone who has valid travel documents and is seeking entry to the United States should be afforded due process. If CBP refers someone to secondary inspection, they should be apprised of their right to call counsel or an interested party. It is imperative that Americans and those with a legal right to be here have access to representation if they are held at a port of entry.

By Mr. THUNE (for himself, Mr. BROWN, Mr. MERKLEY, Mr. ROUNDS, Mr. CRAMER, Ms. SMITH, and Mr. KING):

S. 354. A bill to amend the Poultry Products Inspection Act and the Federal Meat Inspection Act to support small and very small meat and poultry processing establishments, and for other purposes; to the Committee on Agriculture, Nutrition, and Forestry.

Mr. THUNE. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 354

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### **SECTION 1. SHORT TITLE.**

This Act may be cited as the “Strengthening Local Processing Act of 2023”.

#### **SEC. 2. HACCP GUIDANCE AND RESOURCES FOR SMALLER AND VERY SMALL POULTRY AND MEAT ESTABLISHMENTS.**

(a) **POULTRY ESTABLISHMENTS.**—The Poultry Products Inspection Act is amended by inserting after section 14 (21 U.S.C. 463) the following:

##### **“SEC. 14A. SMALLER AND VERY SMALL ESTABLISHMENT GUIDANCE AND RESOURCES.**

“(a) **DEFINITIONS OF SMALLER ESTABLISHMENT AND VERY SMALL ESTABLISHMENT.**—In this section, the terms ‘smaller establishment’ and ‘very small establishment’ have the meanings given those terms in the final rule entitled ‘Pathogen Reduction; Hazard Analysis and Critical Control Point (HACCP) Systems’ (61 Fed. Reg. 38806 (July 25, 1996)).

“(b) **DATABASE OF STUDIES; MODEL PLANS.**—Not later than 18 months after the date of enactment of this section, the Secretary shall—

“(1) establish a free, searchable database of approved peer-reviewed validation studies accessible to smaller establishments and very small establishments subject to inspection under this Act for use in developing a Hazard Analysis and Critical Control Points plan; and

“(2) publish online scale-appropriate model Hazard Analysis and Critical Control Points plans for smaller establishments and very small establishments, including model plans for—

“(A) slaughter-only establishments;

“(B) processing-only establishments; and

“(C) slaughter and processing establishments.

“(c) **GUIDANCE.**—Not later than 2 years after the date of enactment of this section, the Secretary shall publish a guidance document, after notice and an opportunity for public comment, providing information on the requirements that need to be met for smaller establishments and very small establishments to receive approval for a Hazard Analysis and Critical Control Points plan pursuant to this Act.

“(d) **DATA CONFIDENTIALITY.**—In carrying out subsections (b) and (c), the Secretary shall not publish confidential business information, including a Hazard Analysis and Critical Control Points plan of an establishment.”.

(b) **MEAT ESTABLISHMENTS.**—The Federal Meat Inspection Act is amended by inserting after section 25 (21 U.S.C. 625) the following:

##### **“SEC. 26. SMALLER AND VERY SMALL ESTABLISHMENT GUIDANCE AND RESOURCES.**

“(a) **DEFINITIONS OF SMALLER ESTABLISHMENT AND VERY SMALL ESTABLISHMENT.**—In this section, the terms ‘smaller establishment’ and ‘very small establishment’ have the meanings given those terms in the final rule entitled ‘Pathogen Reduction; Hazard Analysis and Critical Control Point (HACCP) Systems’ (61 Fed. Reg. 38806 (July 25, 1996)).

“(b) **DATABASE OF STUDIES; MODEL PLANS.**—Not later than 18 months after the date of enactment of this section, the Secretary shall—

“(1) establish a free, searchable database of approved peer-reviewed validation studies

accessible to smaller establishments and very small establishments subject to inspection under this Act for use in developing a Hazard Analysis and Critical Control Points plan; and

“(2) publish online scale-appropriate model Hazard Analysis and Critical Control Points plans for smaller establishments and very small establishments, including model plans for—

“(A) slaughter-only establishments;

“(B) processing-only establishments; and

“(C) slaughter and processing establishments.

“(c) GUIDANCE.—Not later than 2 years after the date of enactment of this section, the Secretary shall publish a guidance document, after notice and an opportunity for public comment, providing information on the requirements that need to be met for smaller establishments and very small establishments to receive approval for a Hazard Analysis and Critical Control Points plan pursuant to this Act.

“(d) DATA CONFIDENTIALITY.—In carrying out subsections (b) and (c), the Secretary shall not publish confidential business information, including a Hazard Analysis and Critical Control Points plan of an establishment.”.

### SEC. 3. INCREASING MAXIMUM FEDERAL SHARE FOR EXPENSES OF STATE INSPECTION.

(a) POULTRY PRODUCTS.—Section 5(a)(3) of the Poultry Products Inspection Act (21 U.S.C. 454(a)(3)) is amended in the second sentence by striking “50 per centum” and inserting “65 percent”.

(b) MEAT AND MEAT FOOD PRODUCTS.—Section 301(a)(3) of the Federal Meat Inspection Act (21 U.S.C. 661(a)(3)) is amended in the second sentence by striking “50 per centum” and inserting “65 percent”.

### SEC. 4. COOPERATIVE INTERSTATE SHIPMENT OF POULTRY AND MEAT.

(a) POULTRY PRODUCTS.—Section 31 of the Poultry Products Inspection Act (21 U.S.C. 472) is amended—

(1) in subsection (b)—

(A) in paragraph (2), by striking “25 employees” each place it appears and inserting “50 employees”; and

(B) in paragraph (3)—

(i) in the paragraph heading, by striking “25” and inserting “50”; and

(ii) in subparagraph (A), by striking “25” and inserting “50”; and

(iii) in subparagraph (B)—

(I) in clause (i), by striking “more than 25 employees but less than 35 employees” and inserting “more than 50 employees but less than 70 employees”; and

(II) in clause (ii), by striking “subsection (i)” and inserting “subsection (j)”;

(2) in subsection (c), by striking “60 percent” and inserting “80 percent”; and

(3) in subsection (e)(1), by striking “subsection (i)” and inserting “subsection (j)”;

(4) by redesignating subsections (f) through (j) as subsections (g) through (j), respectively; and

(5) by inserting after subsection (e) the following:

“(f) FEDERAL OUTREACH.—

“(1) IN GENERAL.—In each of fiscal years 2023 through 2028, for the purpose of State participation in the Cooperative Interstate Shipment program, the Secretary shall conduct outreach to, and, as appropriate, subsequent negotiation with, not fewer than 25 percent of the States that—

“(A) have a State poultry product inspection program pursuant to section 5; but

“(B) do not have a selected establishment.

“(2) REPORT.—At the conclusion of each of fiscal years 2023 through 2028, the Secretary shall submit a report detailing the activities and results of the outreach conducted during that fiscal year under paragraph (1) to—

“(A) the Committee on Agriculture of the House of Representatives;

“(B) the Committee on Agriculture, Nutrition, and Forestry of the Senate;

“(C) the Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies of the Committee on Appropriations of the House of Representatives; and

“(D) the Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies of the Committee on Appropriations of the Senate.”.

(b) MEAT AND MEAT FOOD PRODUCTS.—Section 501 of the Federal Meat Inspection Act (21 U.S.C. 683) is amended—

(1) in subsection (b)—

(A) in paragraph (2), by striking “25 employees” each place it appears and inserting “50 employees”; and

(B) in paragraph (3)—

(i) in the paragraph heading, by striking “25” and inserting “50”; and

(ii) in subparagraph (A), by striking “25” and inserting “50”; and

(iii) in subparagraph (B)(i), by striking “more than 25 employees but less than 35 employees” and inserting “more than 50 employees but less than 70 employees”; and

(2) in subsection (c), by striking “60 percent” and inserting “80 percent”; and

(3) in subsection (f), by adding at the end the following:

“(3) FEDERAL OUTREACH.—

“(A) IN GENERAL.—In each of fiscal years 2023 through 2028, for the purpose of State participation in the Cooperative Interstate Shipment program, the Secretary shall conduct outreach to, and, as appropriate, subsequent negotiation with, not fewer than 25 percent of the States that—

“(i) have a State meat inspection program pursuant to section 301; but

“(ii) do not have a selected establishment.

“(B) REPORT.—At the conclusion of each of fiscal years 2023 through 2028, the Secretary shall submit a report detailing the activities and results of the outreach conducted during that fiscal year under paragraph (1) to—

“(i) the Committee on Agriculture of the House of Representatives;

“(ii) the Committee on Agriculture, Nutrition, and Forestry of the Senate;

“(iii) the Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies of the Committee on Appropriations of the House of Representatives; and

“(iv) the Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies of the Committee on Appropriations of the Senate.”.

### SEC. 5. PROCESSING RESILIENCE GRANT PROGRAM.

Subtitle A of the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 et seq.) is amended by adding at the end the following:

#### “SEC. 210B. PROCESSING RESILIENCE GRANT PROGRAM.

“(a) DEFINITIONS.—In this section:

“(1) BUSINESS ENTERPRISE OWNED AND CONTROLLED BY SOCIALLY AND ECONOMICALLY DISADVANTAGED INDIVIDUALS.—The term ‘business enterprise owned and controlled by socially and economically disadvantaged individuals’ has the meaning given the term in section 3002 of the State Small Business Credit Initiative Act of 2010 (12 U.S.C. 5701).

“(2) ELIGIBLE ENTITY.—The term ‘eligible entity’ means—

“(A) a smaller establishment or very small establishment (as those terms are defined in the final rule entitled ‘Pathogen Reduction; Hazard Analysis and Critical Control Point (HACCP) Systems’ (61 Fed. Reg. 33806 (July 25, 1996)));

“(B) a slaughtering or processing establishment subject to—

“(i) a State meat inspection program pursuant to section 301 of the Federal Meat Inspection Act (21 U.S.C. 661); or

“(ii) a State poultry product inspection program pursuant to section 5 of the Poultry Products Inspection Act (21 U.S.C. 454);

“(C) a person engaging in custom operations that is exempt from inspection under—

“(i) section 23 of the Federal Meat Inspection Act (21 U.S.C. 623); or

“(ii) section 15 of the Poultry Products Inspection Act (21 U.S.C. 464); and

“(D) a person seeking—

“(i) to establish and operate an establishment described in subparagraph (A) or (B); or

“(ii) to engage in custom operations described in subparagraph (C).

“(3) SECRETARY.—The term ‘Secretary’ means the Secretary of Agriculture, acting through the Administrator of the Agricultural Marketing Service.

“(b) GRANTS.—

“(1) IN GENERAL.—Not later than 60 days after the date of enactment of this section, the Secretary shall award competitive grants to eligible entities for activities to increase resiliency and diversification of the meat processing system, including activities that—

“(A) support the health and safety of meat and poultry plant employees, suppliers, and customers;

“(B) support increased processing capacity; and

“(C) otherwise support the resilience of the small meat and poultry processing sector.

“(2) MAXIMUM AMOUNT.—The maximum amount of a grant awarded under this section shall not exceed \$500,000.

“(3) DURATION.—The term of a grant awarded under this section shall not exceed 3 years.

“(c) APPLICATIONS.—

“(1) IN GENERAL.—An eligible entity desiring a grant under this section shall submit to the Secretary an application at such time, in such manner, and containing such information as the Secretary may require.

“(2) APPLICATIONS FOR SMALL GRANTS.—The Secretary shall establish a separate, simplified application process for eligible entities applying for a grant under this section of not more than \$100,000.

“(3) REQUIREMENTS.—The Secretary shall ensure that any application for a grant under this section is—

“(A) simple and practicable;

“(B) accessible online; and

“(C) available through local staff of the Department of Agriculture.

“(4) NOTICE.—Not later than 14 days before the date on which the Secretary begins to accept applications under paragraph (1), the Secretary shall publish a notice of funding opportunity with respect to the grants available under this section.

“(5) REAPPLICATION.—If an application of an eligible entity under this subsection is denied by the Secretary, the eligible entity may submit a revised application.

“(6) PRIORITY.—In reviewing applications submitted under this subsection, the Secretary shall give priority to proposals that will—

“(A) increase farmer and rancher access to animal slaughter options within a 200-mile radius of the location of the farmer or rancher;

“(B) support an eligible entity described in subsection (a)(2)(A); or

“(C) support an eligible entity that is a business enterprise owned and controlled by socially and economically disadvantaged individuals.

“(d) USE OF GRANT.—An eligible entity that receives a grant under this section shall use the grant funds to carry out activities in

support of the purposes described in subsection (b)(1), including through—

“(1) the development and issuance of a Hazard Analysis and Critical Control Points plan for the eligible entity, which may be developed by a consultant;

“(2) the purchase or establishment, as applicable, of facilities, equipment, processes, and operations necessary for the eligible entity to comply with applicable requirements under the Federal Meat Inspection Act (21 U.S.C. 601 et seq.) or the Poultry Products Inspection Act (21 U.S.C. 451 et seq.);

“(3) the purchase of cold storage, equipment, or transportation services;

“(4) the purchase of temperature screening supplies, testing for communicable diseases, disinfectant, sanitation systems, hand washing stations, and other sanitizing supplies;

“(5) the purchase and decontamination of personal protective equipment;

“(6) the construction or purchase of humane handling infrastructure, including holding space for livestock prior to slaughter, shade structures, and knock box structures;

“(7)(A) the purchase of software and computer equipment for record keeping, production data, Hazard Analysis and Critical Control Points record review, and facilitation of marketing and sales of products in a manner consistent with the social distancing guidelines of the Centers for Disease Control and Prevention; and

“(B) the provision of guidelines and training relating to that software and computer equipment;

“(8) the provision of staff time and training for implementing and monitoring health and safety procedures;

“(9) the development of a feasibility study or business plan for, or the carrying out of any other activity associated with, establishing or expanding a small meat or poultry processing facility;

“(10) the purchase of equipment that enables the further use or value-added sale of coproducts or byproducts, such as organs, hides, and other relevant products; and

“(11) other activities associated with expanding or establishing an eligible entity described in subsection (a)(2)(A), as determined by the Secretary.

“(e) OUTREACH.—During the period beginning on the date on which the Secretary publishes the notice under subsection (c)(4) and ending on the date on which the Secretary begins to accept applications under subsection (c)(1), the Secretary shall perform outreach to States and eligible entities relating to grants under this section.

“(f) FEDERAL SHARE.—

“(1) IN GENERAL.—Subject to paragraph (2), the Federal share of the activities carried out using a grant awarded under this section shall not exceed—

“(A) 90 percent in the case of a grant in the amount of \$100,000 or less; or

“(B) 75 percent in the case of a grant in an amount greater than \$100,000.

“(2) FISCAL YEARS 2023 AND 2024.—An eligible entity awarded a grant under this section during fiscal year 2023 or 2024 shall not be required to provide non-Federal matching funds with respect to the grant.

“(g) ADMINISTRATION.—The promulgation of regulations under, and administration of, this section shall be made without regard to—

“(1) the notice and comment provisions of section 553 of title 5, United States Code; and

“(2) chapter 35 of title 44, United States Code (commonly known as the ‘Paperwork Reduction Act’).

“(h) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary of Agriculture to carry out this

section \$20,000,000 for each of fiscal years 2023 through 2028.”

#### SEC. 6. LOCAL MEAT AND POULTRY PROCESSING TRAINING PROGRAMS.

Title IV of the Agricultural Research, Extension, and Education Reform Act of 1998 is amended by inserting before section 404 (7 U.S.C. 7624) the following:

##### “SEC. 403. LOCAL MEAT AND POULTRY PROCESSING TRAINING PROGRAMS.

“(a) INSTITUTIONAL CAREER TRAINING PROGRAMS.—

“(1) IN GENERAL.—The Secretary shall provide competitive grants to junior or community colleges, technical or vocational schools, nonprofit organizations, worker training centers, and land-grant colleges and universities (as defined in section 1404 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3103)) to establish or expand career training programs relating to meat and poultry processing.

“(2) APPLICATIONS FOR SMALL GRANTS.—The Secretary shall establish a separate, simplified application and reporting process for entities described in paragraph (1) applying for a grant under this subsection of not more than \$100,000.

“(3) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary to carry out this subsection \$10,000,000 for each of fiscal years 2023 through 2028.

“(b) PROCESSOR CAREER TRAINING PROGRAMS.—

“(1) IN GENERAL.—The Secretary shall provide grants to smaller establishments and very small establishments (as those terms are defined in the final rule entitled ‘Pathogen Reduction; Hazard Analysis and Critical Control Point (HACCP) Systems’ (61 Fed. Reg. 38806 (July 25, 1996))) and nongovernmental organizations to offset the cost of training new meat and poultry processors.

“(2) APPLICATIONS FOR SMALL GRANTS.—The Secretary shall establish a separate, simplified application and reporting process for entities described in paragraph (1) applying for a grant under this subsection of not more than \$100,000.

“(3) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary to carry out this subsection \$10,000,000 for each of fiscal years 2023 through 2028.”

By Mr. DURBIN (for himself and Mr. GRAHAM):

S. 365. A bill to authorize the cancellation of removal and adjustment of status of certain individuals who are long-term United States residents and who entered the United States as children, and for other purposes; to the Committee on the Judiciary.

Mr. DURBIN. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 365

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Dream Act of 2023”.

#### SEC. 2. DEFINITIONS.

In this Act:

(1) IN GENERAL.—Except as otherwise specifically provided, any term used in this Act that is used in the immigration laws shall have the meaning given such term in the immigration laws.

(2) DACA.—The term “DACA” means deferred action granted to an alien pursuant to the Deferred Action for Childhood Arrivals program announced by President Obama on June 15, 2012.

(3) DISABILITY.—The term “disability” has the meaning given such term in section 3(1) of the Americans with Disabilities Act of 1990 (42 U.S.C. 12102(1)).

(4) EARLY CHILDHOOD EDUCATION PROGRAM.—The term “early childhood education program” has the meaning given such term in section 103 of the Higher Education Act of 1965 (20 U.S.C. 1003).

(5) ELEMENTARY SCHOOL; HIGH SCHOOL; SECONDARY SCHOOL.—The terms “elementary school”, “high school”, and “secondary school” have the meanings given such terms in section 8101 of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801).

(6) IMMIGRATION LAWS.—The term “immigration laws” has the meaning given such term in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17)).

(7) INSTITUTION OF HIGHER EDUCATION.—The term “institution of higher education”—

(A) except as provided in subparagraph (B), has the meaning given such term in section 102 of the Higher Education Act of 1965 (20 U.S.C. 1002); and

(B) does not include an institution of higher education outside of the United States.

(8) PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS.—The term “permanent resident status on a conditional basis” means status as an alien lawfully admitted for permanent residence on a conditional basis under this Act.

(9) POVERTY LINE.—The term “poverty line” has the meaning given such term in section 673 of the Community Services Block Grant Act (42 U.S.C. 9902).

(10) SECRETARY.—Except as otherwise specifically provided, the term “Secretary” means the Secretary of Homeland Security.

(11) UNIFORMED SERVICES.—The term “Uniformed Services” has the meaning given the term “uniformed services” in section 101(a) of title 10, United States Code.

#### SEC. 3. PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS FOR CERTAIN LONG-TERM RESIDENTS WHO ENTERED THE UNITED STATES AS CHILDREN.

(a) CONDITIONAL BASIS FOR STATUS.—Notwithstanding any other provision of law, an alien shall be considered, at the time of obtaining the status of an alien lawfully admitted for permanent residence under this section, to have obtained such status on a conditional basis subject to the provisions under this Act.

(b) REQUIREMENTS.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the Secretary shall cancel the removal of, and adjust to the status of an alien lawfully admitted for permanent residence on a conditional basis, an alien who is inadmissible or deportable from the United States or is in temporary protected status under section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a), if—

(A) the alien has been continuously physically present in the United States since the date that is 4 years before the date of the enactment of this Act;

(B) the alien was younger than 18 years of age on the date on which the alien initially entered the United States;

(C) subject to paragraphs (2) and (3), the alien—

(i) is not inadmissible under paragraph (2), (3), (6)(E), (6)(G), (8), (10)(A), (10)(C), or (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a));

(ii) has not ordered, incited, assisted, or otherwise participated in the persecution of



any person on account of race, religion, nationality, membership in a particular social group, or political opinion; and

(iii) has not been convicted of—

(I) any offense under Federal or State law, other than a State offense for which an essential element is the alien's immigration status, that is punishable by a maximum term of imprisonment of more than 1 year; or

(II) 3 or more offenses under Federal or State law, other than State offenses for which an essential element is the alien's immigration status, for which the alien was convicted on different dates for each of the 3 offenses and imprisoned for an aggregate of 90 days or more; and

(D) the alien—

(i) has been admitted to an institution of higher education;

(ii) has earned a high school diploma or a commensurate alternative award from a public or private high school, or has obtained a general education development certificate recognized under State law or a high school equivalency diploma in the United States; or

(iii) is enrolled in secondary school or in an education program assisting students in—

(I) obtaining a regular high school diploma or its recognized equivalent under State law; or

(II) in passing a general educational development exam, a high school equivalence diploma examination, or other similar State-authorized exam.

(2) **WAIVER.**—With respect to any benefit under this Act, the Secretary may waive the grounds of inadmissibility under paragraph (2), (6)(E), (6)(G), or (10)(D) of section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)) for humanitarian purposes or family unity or if the waiver is otherwise in the public interest.

(3) **TREATMENT OF EXPUNGED CONVICTIONS.**—An expunged conviction shall not automatically be treated as an offense under paragraph (1). The Secretary shall evaluate expunged convictions on a case-by-case basis according to the nature and severity of the offense to determine whether, under the particular circumstances, the Secretary determines that the alien should be eligible for cancellation of removal, adjustment to permanent resident status on a conditional basis, or other adjustment of status.

(4) **DACA RECIPIENTS.**—The Secretary shall cancel the removal of, and adjust to the status of an alien lawfully admitted for permanent residence on a conditional basis, an alien who was granted DACA unless the alien has engaged in conduct since the alien was granted DACA that would make the alien ineligible for DACA.

(5) **APPLICATION FEE.**—

(A) **IN GENERAL.**—The Secretary may require an alien applying for permanent resident status on a conditional basis under this section to pay a reasonable fee that is commensurate with the cost of processing the application.

(B) **EXEMPTION.**—An applicant may be exempted from paying the fee required under subparagraph (A) if the alien—

(i)(I) is younger than 18 years of age;

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; and

(III) is in foster care or otherwise lacking any parental or other familial support;

(ii) is younger than 18 years of age and is homeless;

(iii)(I) cannot care for himself or herself because of a serious, chronic disability; and

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application

under this section, that is less than 150 percent of the poverty line; or

(iv)(I) during the 12-month period immediately preceding the date on which the alien files an application under this section, accumulated \$10,000 or more in debt as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien; and

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line.

(6) **SUBMISSION OF BIOMETRIC AND BIOGRAPHIC DATA.**—The Secretary may not grant an alien permanent resident status on a conditional basis under this section unless the alien submits biometric and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an alternative procedure for aliens who are unable to provide such biometric or biographic data because of a physical impairment.

(7) **BACKGROUND CHECKS.**—

(A) **REQUIREMENT FOR BACKGROUND CHECKS.**—The Secretary shall utilize biometric, biographic, and other data that the Secretary determines appropriate—

(i) to conduct security and law enforcement background checks of an alien seeking permanent resident status on a conditional basis under this section; and

(ii) to determine whether there is any criminal, national security, or other factor that would render the alien ineligible for such status.

(B) **COMPLETION OF BACKGROUND CHECKS.**—The security and law enforcement background checks of an alien required under subparagraph (A) shall be completed, to the satisfaction of the Secretary, before the date on which the Secretary grants such alien permanent resident status on a conditional basis under this section.

(8) **MEDICAL EXAMINATION.**—

(A) **REQUIREMENT.**—An alien applying for permanent resident status on a conditional basis under this section shall undergo a medical examination.

(B) **POLICIES AND PROCEDURES.**—The Secretary, with the concurrence of the Secretary of Health and Human Services, shall prescribe policies and procedures for the nature and timing of the examination required under subparagraph (A).

(9) **MILITARY SELECTIVE SERVICE.**—An alien applying for permanent resident status on a conditional basis under this section shall establish that the alien has registered under the Military Selective Service Act (50 U.S.C. 3801 et seq.), if the alien is subject to registration under such Act.

(c) **DETERMINATION OF CONTINUOUS PRESENCE.**—

(1) **TERMINATION OF CONTINUOUS PERIOD.**—Any period of continuous physical presence in the United States of an alien who applies for permanent resident status on a conditional basis under this section shall not terminate when the alien is served a notice to appear under section 239(a) of the Immigration and Nationality Act (8 U.S.C. 1229(a)).

(2) **TREATMENT OF CERTAIN BREAKS IN PRESENCE.**—

(A) **IN GENERAL.**—Except as provided in subparagraphs (B) and (C), an alien shall be considered to have failed to maintain continuous physical presence in the United States under subsection (b)(1)(A) if the alien has departed from the United States for any period exceeding 90 days or for any periods, in the aggregate, exceeding 180 days.

(B) **EXTENSIONS FOR EXTENUATING CIRCUMSTANCES.**—The Secretary may extend the time periods described in subparagraph (A) for an alien who demonstrates that the fail-

ure to timely return to the United States was due to extenuating circumstances beyond the alien's control, including the serious illness of the alien, or death or serious illness of a parent, grandparent, sibling, or child of the alien.

(C) **TRAVEL AUTHORIZED BY THE SECRETARY.**—Any period of travel outside of the United States by an alien that was authorized by the Secretary may not be counted toward any period of departure from the United States under subparagraph (A).

(d) **LIMITATION ON REMOVAL OF CERTAIN ALIENS.**—

(1) **IN GENERAL.**—The Secretary or the Attorney General may not remove an alien who appears prima facie eligible for relief under this section.

(2) **ALIENS SUBJECT TO REMOVAL.**—The Secretary shall provide a reasonable opportunity to apply for relief under this section to any alien who requests such an opportunity or who appears prima facie eligible for relief under this section if the alien is in removal proceedings, is the subject of a final removal order, or is the subject of a voluntary departure order.

(3) **CERTAIN ALIENS ENROLLED IN ELEMENTARY OR SECONDARY SCHOOL.**—

(A) **STAY OF REMOVAL.**—The Attorney General shall stay the removal proceedings of an alien who—

(i) meets all the requirements under subparagraphs (A), (B), and (C) of subsection (b)(1), subject to paragraphs (2) and (3) of such subsection;

(ii) is at least 5 years of age; and

(iii) is enrolled in an elementary school, a secondary school, or an early childhood education program.

(B) **COMMENCEMENT OF REMOVAL PROCEEDINGS.**—The Secretary may not commence removal proceedings for an alien described in subparagraph (A).

(C) **EMPLOYMENT.**—An alien whose removal is stayed pursuant to subparagraph (A) or who may not be placed in removal proceedings pursuant to subparagraph (B) shall, upon application to the Secretary, be granted an employment authorization document.

(D) **LIFT OF STAY.**—The Secretary or Attorney General may not lift the stay granted to an alien under subparagraph (A) unless the alien ceases to meet the requirements under such subparagraph.

(e) **EXEMPTION FROM NUMERICAL LIMITATIONS.**—Nothing in this section or in any other law may be construed to apply a numerical limitation on the number of aliens who may be granted permanent resident status on a conditional basis under this Act.

**SEC. 4. TERMS OF PERMANENT RESIDENT STATUS ON A CONDITIONAL BASIS.**

(a) **PERIOD OF STATUS.**—Permanent resident status on a conditional basis is—

(1) valid for a period of 8 years, unless such period is extended by the Secretary; and

(2) subject to termination under subsection (c).

(b) **NOTICE OF REQUIREMENTS.**—At the time an alien obtains permanent resident status on a conditional basis, the Secretary shall provide notice to the alien regarding the provisions of this Act and the requirements to have the conditional basis of such status removed.

(c) **TERMINATION OF STATUS.**—The Secretary may terminate the permanent resident status on a conditional basis of an alien only if the Secretary—

(1) determines that the alien ceases to meet the requirements under paragraph (1)(C) of section 3(b), subject to paragraphs (2) and (3) of that section; and

(2) prior to the termination, provides the alien—

(A) notice of the proposed termination; and

(B) the opportunity for a hearing to provide evidence that the alien meets such requirements or otherwise contest the termination.

(d) RETURN TO PREVIOUS IMMIGRATION STATUS.—

(1) IN GENERAL.—Except as provided in paragraph (2), an alien whose permanent resident status on a conditional basis expires under subsection (a)(1) or is terminated under subsection (c) or whose application for such status is denied shall return to the immigration status that the alien had immediately before receiving permanent resident status on a conditional basis or applying for such status, as appropriate.

(2) SPECIAL RULE FOR TEMPORARY PROTECTED STATUS.—An alien whose permanent resident status on a conditional basis expires under subsection (a)(1) or is terminated under subsection (c) or whose application for such status is denied and who had temporary protected status under section 244 of the Immigration and Nationality Act (8 U.S.C. 1254a) immediately before receiving or applying for such permanent resident status on a conditional basis, as appropriate, may not return to such temporary protected status if—

(A) the relevant designation under section 244(b) of the Immigration and Nationality Act (8 U.S.C. 1254a(b)) has been terminated; or

(B) the Secretary determines that the reason for terminating the permanent resident status on a conditional basis renders the alien ineligible for such temporary protected status.

#### SEC. 5. REMOVAL OF CONDITIONAL BASIS OF PERMANENT RESIDENT STATUS.

(a) ELIGIBILITY FOR REMOVAL OF CONDITIONAL BASIS.—

(1) IN GENERAL.—Subject to paragraph (2), the Secretary shall remove the conditional basis of an alien's permanent resident status granted under this Act and grant the alien status as an alien lawfully admitted for permanent residence if the alien—

(A) is described in paragraph (1)(C) of section 3(b), subject to paragraphs (2) and (3) of that section;

(B) has not abandoned the alien's residence in the United States; and

(C)(i) has acquired a degree from an institution of higher education or has completed at least 2 years, in good standing, in a program for a bachelor's degree or higher degree in the United States;

(ii) has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge; or

(iii) has been employed for periods totaling at least 3 years and at least 75 percent of the time that the alien has had a valid employment authorization, except that any period during which the alien is not employed while having a valid employment authorization and is enrolled in an institution of higher education, a secondary school, or an education program described in section 3(b)(1)(D)(iii), shall not count toward the time requirements under this clause.

(2) HARDSHIP EXCEPTION.—The Secretary shall remove the conditional basis of an alien's permanent resident status and grant the alien status as an alien lawfully admitted for permanent residence if the alien—

(A) satisfies the requirements under subparagraphs (A) and (B) of paragraph (1);

(B) demonstrates compelling circumstances for the inability to satisfy the requirements under subparagraph (C) of such paragraph; and

(C) demonstrates that—

(i) the alien has a disability;

(ii) the alien is a full-time caregiver of a minor child; or

(iii) the removal of the alien from the United States would result in extreme hardship to the alien or the alien's spouse, parent, or child who is a national of the United States or is lawfully admitted for permanent residence.

(3) CITIZENSHIP REQUIREMENT.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the conditional basis of an alien's permanent resident status granted under this Act may not be removed unless the alien demonstrates that the alien satisfies the requirements under section 312(a) of the Immigration and Nationality Act (8 U.S.C. 1423(a)).

(B) EXCEPTION.—Subparagraph (A) shall not apply to an alien who is unable to meet the requirements under such section 312(a) due to disability.

(4) APPLICATION FEE.—

(A) IN GENERAL.—The Secretary may require aliens applying for lawful permanent resident status under this section to pay a reasonable fee that is commensurate with the cost of processing the application.

(B) EXEMPTION.—An applicant may be exempted from paying the fee required under subparagraph (A) if the alien—

(i)(I) is younger than 18 years of age;

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; and

(III) is in foster care or otherwise lacking any parental or other familial support;

(ii) is younger than 18 years of age and is homeless;

(iii)(I) cannot care for himself or herself because of a serious, chronic disability; and

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line; or

(iv)(I) during the 12-month period immediately preceding the date on which the alien files an application under this section, the alien accumulated \$10,000 or more in debt as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien; and

(II) received total income, during the 12-month period immediately preceding the date on which the alien files an application under this section, that is less than 150 percent of the poverty line.

(5) SUBMISSION OF BIOMETRIC AND BIOGRAPHIC DATA.—The Secretary may not remove the conditional basis of an alien's permanent resident status unless the alien submits biometric and biographic data, in accordance with procedures established by the Secretary. The Secretary shall provide an alternative procedure for applicants who are unable to provide such biometric data because of a physical impairment.

(6) BACKGROUND CHECKS.—

(A) REQUIREMENT FOR BACKGROUND CHECKS.—The Secretary shall utilize biometric, biographic, and other data that the Secretary determines appropriate—

(i) to conduct security and law enforcement background checks of an alien applying for removal of the conditional basis of the alien's permanent resident status; and

(ii) to determine whether there is any criminal, national security, or other factor that would render the alien ineligible for removal of such conditional basis.

(B) COMPLETION OF BACKGROUND CHECKS.—The security and law enforcement background checks of an alien required under subparagraph (A) shall be completed, to the satisfaction of the Secretary, before the date on which the Secretary removes the conditional basis of the alien's permanent resident status.

(b) TREATMENT FOR PURPOSES OF NATURALIZATION.—

(1) IN GENERAL.—For purposes of title III of the Immigration and Nationality Act (8 U.S.C. 1401 et seq.), an alien granted permanent resident status on a conditional basis shall be considered to have been admitted to the United States, and be present in the United States, as an alien lawfully admitted for permanent residence.

(2) LIMITATION ON APPLICATION FOR NATURALIZATION.—An alien may not apply for naturalization while the alien is in permanent resident status on a conditional basis.

#### SEC. 6. DOCUMENTATION REQUIREMENTS.

(a) DOCUMENTS ESTABLISHING IDENTITY.—An alien's application for permanent resident status on a conditional basis may include, as proof of identity—

(1) a passport or national identity document from the alien's country of origin that includes the alien's name and the alien's photograph or fingerprint;

(2) the alien's birth certificate and an identity card that includes the alien's name and photograph;

(3) a school identification card that includes the alien's name and photograph, and school records showing the alien's name and that the alien is or was enrolled at the school;

(4) a Uniformed Services identification card issued by the Department of Defense;

(5) any immigration or other document issued by the United States Government bearing the alien's name and photograph; or

(6) a State-issued identification card bearing the alien's name and photograph.

(b) DOCUMENTS ESTABLISHING CONTINUOUS PHYSICAL PRESENCE IN THE UNITED STATES.—To establish that an alien has been continuously physically present in the United States, as required under section 3(b)(1)(A), or to establish that an alien has not abandoned residence in the United States, as required under section 5(a)(1)(B), the alien may submit documents to the Secretary, including—

(1) employment records that include the employer's name and contact information;

(2) records from any educational institution the alien has attended in the United States;

(3) records of service from the Uniformed Services;

(4) official records from a religious entity confirming the alien's participation in a religious ceremony;

(5) passport entries;

(6) a birth certificate for a child who was born in the United States;

(7) automobile license receipts or registration;

(8) deeds, mortgages, or rental agreement contracts;

(9) tax receipts;

(10) insurance policies;

(11) remittance records;

(12) rent receipts or utility bills bearing the alien's name or the name of an immediate family member of the alien, and the alien's address;

(13) copies of money order receipts for money sent in or out of the United States;

(14) dated bank transactions; or

(15) 2 or more sworn affidavits from individuals who are not related to the alien who have direct knowledge of the alien's continuous physical presence in the United States, that contain—

(A) the name, address, and telephone number of the affiant; and

(B) the nature and duration of the relationship between the affiant and the alien.

(c) DOCUMENTS ESTABLISHING INITIAL ENTRY INTO THE UNITED STATES.—To establish under section 3(b)(1)(B) that an alien was



younger than 18 years of age on the date on which the alien initially entered the United States, an alien may submit documents to the Secretary, including—

(1) an admission stamp on the alien's passport;

(2) records from any educational institution the alien has attended in the United States;

(3) any document from the Department of Justice or the Department of Homeland Security stating the alien's date of entry into the United States;

(4) hospital or medical records showing medical treatment or hospitalization, the name of the medical facility or physician, and the date of the treatment or hospitalization;

(5) rent receipts or utility bills bearing the alien's name or the name of an immediate family member of the alien, and the alien's address;

(6) employment records that include the employer's name and contact information;

(7) official records from a religious entity confirming the alien's participation in a religious ceremony;

(8) a birth certificate for a child who was born in the United States;

(9) automobile license receipts or registration;

(10) deeds, mortgages, or rental agreement contracts;

(11) tax receipts;

(12) travel records;

(13) copies of money order receipts sent in or out of the country;

(14) dated bank transactions;

(15) remittance records; or

(16) insurance policies.

(d) DOCUMENTS ESTABLISHING ADMISSION TO AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has been admitted to an institution of higher education, the alien shall submit to the Secretary a document from the institution of higher education certifying that the alien—

(1) has been admitted to the institution; or

(2) is currently enrolled in the institution as a student.

(e) DOCUMENTS ESTABLISHING RECEIPT OF A DEGREE FROM AN INSTITUTION OF HIGHER EDUCATION.—To establish that an alien has acquired a degree from an institution of higher education in the United States, the alien shall submit to the Secretary a diploma or other document from the institution stating that the alien has received such a degree.

(f) DOCUMENTS ESTABLISHING RECEIPT OF HIGH SCHOOL DIPLOMA, GENERAL EDUCATIONAL DEVELOPMENT CERTIFICATE, OR A RECOGNIZED EQUIVALENT.—To establish that an alien has earned a high school diploma or a commensurate alternative award from a public or private high school, or has obtained a general educational development certificate recognized under State law or a high school equivalency diploma in the United States, the alien shall submit to the Secretary—

(1) a high school diploma, certificate of completion, or other alternate award;

(2) a high school equivalency diploma or certificate recognized under State law; or

(3) evidence that the alien passed a State-authorized exam, including the general educational development exam, in the United States.

(g) DOCUMENTS ESTABLISHING ENROLLMENT IN AN EDUCATIONAL PROGRAM.—To establish that an alien is enrolled in any school or education program described in section 3(b)(1)(D)(iii), 3(d)(3)(A)(iii), or 5(a)(1)(C), the alien shall submit school records from the United States school that the alien is currently attending that include—

(1) the name of the school; and

(2) the alien's name, periods of attendance, and current grade or educational level.

(h) DOCUMENTS ESTABLISHING EXEMPTION FROM APPLICATION FEES.—To establish that an alien is exempt from an application fee under section 3(b)(5)(B) or 5(a)(4)(B), the alien shall submit to the Secretary the following relevant documents:

(1) DOCUMENTS TO ESTABLISH AGE.—To establish that an alien meets an age requirement, the alien shall provide proof of identity, as described in subsection (a), that establishes that the alien is younger than 18 years of age.

(2) DOCUMENTS TO ESTABLISH INCOME.—To establish the alien's income, the alien shall provide—

(A) employment records that have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency;

(B) bank records; or

(C) at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work and income that contain—

(i) the name, address, and telephone number of the affiant; and

(ii) the nature and duration of the relationship between the affiant and the alien.

(3) DOCUMENTS TO ESTABLISH FOSTER CARE, LACK OF FAMILIAL SUPPORT, HOMELESSNESS, OR SERIOUS, CHRONIC DISABILITY.—To establish that the alien was in foster care, lacks parental or familial support, is homeless, or has a serious, chronic disability, the alien shall provide at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that contain—

(A) a statement that the alien is in foster care, otherwise lacks any parental or other familial support, is homeless, or has a serious, chronic disability, as appropriate;

(B) the name, address, and telephone number of the affiant; and

(C) the nature and duration of the relationship between the affiant and the alien.

(4) DOCUMENTS TO ESTABLISH UNPAID MEDICAL EXPENSE.—To establish that the alien has debt as a result of unreimbursed medical expenses, the alien shall provide receipts or other documentation from a medical provider that—

(A) bear the provider's name and address;

(B) bear the name of the individual receiving treatment; and

(C) document that the alien has accumulated \$10,000 or more in debt in the past 12 months as a result of unreimbursed medical expenses incurred by the alien or an immediate family member of the alien.

(i) DOCUMENTS ESTABLISHING QUALIFICATION FOR HARSHIP EXEMPTION.—To establish that an alien satisfies one of the criteria for the hardship exemption set forth in section 5(a)(2)(C), the alien shall submit to the Secretary at least 2 sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the circumstances that warrant the exemption, that contain—

(1) the name, address, and telephone number of the affiant; and

(2) the nature and duration of the relationship between the affiant and the alien.

(j) DOCUMENTS ESTABLISHING SERVICE IN THE UNIFORMED SERVICES.—To establish that an alien has served in the Uniformed Services for at least 2 years and, if discharged, received an honorable discharge, the alien shall submit to the Secretary—

(1) a Department of Defense form DD-214;

(2) a National Guard Report of Separation and Record of Service form 22;

(3) personnel records for such service from the appropriate Uniformed Service; or

(4) health records from the appropriate Uniformed Service.

(k) DOCUMENTS ESTABLISHING EMPLOYMENT.—

(1) IN GENERAL.—An alien may satisfy the employment requirement under section 5(a)(1)(C)(iii) by submitting records that—

(A) establish compliance with such employment requirement; and

(B) have been maintained by the Social Security Administration, the Internal Revenue Service, or any other Federal, State, or local government agency.

(2) OTHER DOCUMENTS.—An alien who is unable to submit the records described in paragraph (1) may satisfy the employment requirement by submitting at least 2 types of reliable documents that provide evidence of employment, including—

(A) bank records;

(B) business records;

(C) employer records;

(D) records of a labor union, day labor center, or organization that assists workers in employment;

(E) sworn affidavits from individuals who are not related to the alien and who have direct knowledge of the alien's work, that contain—

(i) the name, address, and telephone number of the affiant; and

(ii) the nature and duration of the relationship between the affiant and the alien; and

(F) remittance records.

(l) AUTHORITY TO PROHIBIT USE OF CERTAIN DOCUMENTS.—If the Secretary determines, after publication in the Federal Register and an opportunity for public comment, that any document or class of documents does not reliably establish identity or that permanent resident status on a conditional basis is being obtained fraudulently to an unacceptable degree, the Secretary may prohibit or restrict the use of such document or class of documents.

#### SEC. 7. RULEMAKING.

(a) INITIAL PUBLICATION.—Not later than 90 days after the date of the enactment of this Act, the Secretary shall publish regulations implementing this Act in the Federal Register. Such regulations shall allow eligible individuals to immediately apply affirmatively for the relief available under section 3 without being placed in removal proceedings.

(b) INTERIM REGULATIONS.—Notwithstanding section 553 of title 5, United States Code, the regulations published pursuant to subsection (a) shall be effective, on an interim basis, immediately upon publication in the Federal Register, but may be subject to change and revision after public notice and opportunity for a period of public comment.

(c) FINAL REGULATIONS.—Not later than 180 days after the date on which interim regulations are published under this section, the Secretary shall publish final regulations implementing this Act.

(d) PAPERWORK REDUCTION ACT.—The requirements under chapter 35 of title 44, United States Code (commonly known as the "Paperwork Reduction Act"), shall not apply to any action to implement this Act.

#### SEC. 8. CONFIDENTIALITY OF INFORMATION.

(a) IN GENERAL.—The Secretary may not disclose or use information provided in applications filed under this Act or in requests for DACA for the purpose of immigration enforcement.

(b) REFERRALS PROHIBITED.—The Secretary may not refer any individual who has been granted permanent resident status on a conditional basis or who was granted DACA to U.S. Immigration and Customs Enforcement, U.S. Customs and Border Protection, or any designee of either such entity.

(c) LIMITED EXCEPTION.—Notwithstanding subsections (a) and (b), information provided

in an application for permanent resident status on a conditional basis or a request for DACA may be shared with Federal security and law enforcement agencies—

(1) for assistance in the consideration of an application for permanent resident status on a conditional basis;

(2) to identify or prevent fraudulent claims;

(3) for national security purposes; or

(4) for the investigation or prosecution of any felony not related to immigration status.

(d) **PENALTY.**—Any person who knowingly uses, publishes, or permits information to be examined in violation of this section shall be fined not more than \$10,000.

**SEC. 9. RESTORATION OF STATE OPTION TO DETERMINE RESIDENCY FOR PURPOSES OF HIGHER EDUCATION BENEFITS.**

(a) **IN GENERAL.**—Section 505 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1623) is repealed.

(b) **EFFECTIVE DATE.**—The repeal under subsection (a) shall take effect as if included in the original enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (division C of Public Law 104-208; 110 Stat. 3009-546).

By Mr. THUNE:

S. 389. A bill to deter the trafficking of illicit fentanyl, provide justice for victims, and for other purposes; to the Committee on the Judiciary.

Mr. THUNE. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 389

*Be enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Justice Against Sponsors of Illicit Fentanyl Act of 2023”.

**SEC. 2. FINDINGS AND PURPOSE.**

(a) **FINDINGS.**—Congress finds the following:

(1) International drug trafficking is a serious and deadly problem that threatens the vital interests of the United States and the safety and health of every community in the United States.

(2) Transnational criminal organizations, cartels, and violent gangs are leading perpetrators of drug trafficking, often combining the manufacture and distribution of synthetic opioids with violence, human smuggling and trafficking, firearms trafficking, and public corruption, and pose a sustained threat to the homeland security of the United States.

(3) Illicit fentanyl is primarily produced in clandestine laboratories and trafficked into the United States in powder and pill form, including fentanyl-laced counterfeit pills.

(4) The People’s Republic of China (hereinafter in this section referred to as “China”) is the primary source country of fentanyl precursor chemicals used to manufacture the illicit fentanyl that is trafficked into the United States.

(5) The Commission on Combating Synthetic Opioid Trafficking, established under section 7221 of the National Defense Authorization Act for Fiscal Year 2020 (Public Law 116-92), reported in 2022 that China, which supplied 70 to 80 percent of fentanyl seized by Federal authorities between 2014 and 2019, has been surpassed by Mexico as the “dominant source” of illicit fentanyl in the United States.

(6) Illicit fentanyl is primarily trafficked by land into the United States through legal ports of entry, as well as between such ports of entry, with some trafficking facilitated by domestic and foreign-based social media and encrypted communication applications.

(7) In fiscal years 2021 and 2022, U.S. Customs and Border Protection seized over 24,000 pounds of fentanyl at ports of entry, a 200 percent increase from the amounts seized in fiscal years 2019 and 2020.

(8) Deaths caused by the trafficking of illicit fentanyl have reached epidemic proportions, as—

(A) fentanyl was involved in nearly 200,000 deaths in the United States during the period between 2014 and 2020;

(B) the number of drug overdose deaths in the United States surpassed 100,000 during the period between May 2020 and April 2021, of which over 64,000 deaths were related to fentanyl; and

(C) fentanyl and other synthetic opioids caused approximately ⅔ of more than 107,000 fatal overdoses in the United States during 2021.

(9) Overdose deaths remain a leading cause of injury-related death in the United States, and fentanyl-related deaths are the leading cause of deaths among adults aged 18 to 45.

(10) Failure to meaningfully combat illicit fentanyl trafficking will continue to stress the health care and law enforcement resources of the United States.

(11) It is necessary to recognize the substantive causes of action for aiding and abetting and conspiracy liability under the Controlled Substances Act (21 U.S.C. 801 et seq.).

(12) The decision of the United States Court of Appeals for the District of Columbia in *Halberstam v. Welch*, 705 F.2d 472 (D.C. Cir. 1983), which has been widely recognized as the leading case regarding Federal civil aiding and abetting and conspiracy liability, including by the Supreme Court of the United States, provides the proper legal framework for how such liability should function in the context of the Controlled Substances Act (21 U.S.C. 801 et seq.).

(13) Persons, entities, or countries that knowingly or recklessly contribute material support or resources, directly or indirectly, to persons or organizations that pose a significant risk of committing acts of trafficking of illicit fentanyl that threaten the safety and health of nationals of the United States or the national security, foreign policy, or economy of the United States, necessarily direct such conduct at the United States, and should reasonably anticipate being brought to court in the United States to answer for that conduct.

(14) The United States has a compelling interest in providing persons and entities injured as a result of the trafficking of illicit fentanyl into the United States with full access to the court system in order to pursue civil claims against persons, entities, or countries that have knowingly or recklessly provided material support or resources, directly or indirectly, to the persons or organizations responsible for their injuries.

(b) **PURPOSE.**—The purpose of this Act is to provide civil litigants with the broadest possible basis, consistent with the Constitution of the United States, to seek relief against persons, entities, and foreign countries, wherever acting and wherever they may be found, that have provided material support, directly or indirectly, to foreign organizations or persons that engage in the trafficking of illicit fentanyl into the United States.

**SEC. 3. RESPONSIBILITY OF FOREIGN STATES FOR THE TRAFFICKING OF FENTANYL INTO THE UNITED STATES.**

(a) **IN GENERAL.**—Chapter 97 of title 28, United States Code, is amended by inserting after section 1605B the following:

**“§ 1605C. Responsibility of foreign states for the trafficking of fentanyl into the united states**

“(a) **DEFINITION.**—In this section, the term ‘fentanyl trafficking’ means—

“(1) means any illicit activity—

“(A) to produce, manufacture, distribute, sell, or knowingly finance or transport—

“(i) illicit fentanyl, including any controlled substance that is a synthetic opioid and any listed chemical (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)) that is a synthetic opioid utilized for fentanyl production; or

“(ii) active pharmaceutical ingredients or chemicals that are used in the production of fentanyl;

“(B) to attempt to carry out an activity described in subparagraph (A); or

“(C) to assist, abet, conspire, or collude with any other person to carry out an activity described in subparagraph (A);

“(2) a violation of section 401(a)(1) of the Controlled Substances Act (21 U.S.C. 841(a)(1)) involving manufacturing, distributing, or dispensing, or possessing with intent to manufacture, distribute, or dispense, fentanyl or a fentanyl-related substance in or into the United States;

“(3) an attempt or conspiracy to commit a violation described in paragraph (2);

“(4) having manufactured, distributed, or dispensed, or possessed with intent to manufacture, distribute, or dispense, fentanyl or a fentanyl-related substance outside the United States with the intention of such fentanyl or fentanyl-related substance being distributed or dispensed in or into the United States in violation of section 401(a)(1) or 406 of the Controlled Substances Act (21 U.S.C. 841(a)(1), 846); or

“(5) having produced or manufactured, distributed, or dispensed, or possessed with intent to manufacture, distribute, or dispense, a substance that is a precursor to fentanyl or a fentanyl-related substance with the intention of such precursor, fentanyl, or fentanyl-related substance being distributed or dispensed in or into the United States in violation of section 401(a)(1) or 406 of the Controlled Substances Act (21 U.S.C. 841(a)(1), 846).

“(b) **RESPONSIBILITY OF FOREIGN STATES.**—A foreign state shall not be immune from the jurisdiction of the courts of the United States in any case in which money damages are sought against a foreign state for physical injury to person or property or death occurring in the United States and caused by—

“(1) an act of fentanyl trafficking in or into the United States; and

“(2) a tortious act or acts of the foreign state, or of any official, employee, or agent of that foreign state while acting within the scope of his or her office, employment, or agency, regardless where the tortious act or acts of the foreign state occurred.

“(c) **CLAIMS BY NATIONALS OF THE UNITED STATES.**—

“(1) **DEFINITION.**—In this subsection, the term ‘person’ has the meaning given the term in section 1 of title 1.

“(2) **CLAIMS.**—If a foreign state would not be immune under subsection (b) with respect to an act of fentanyl trafficking in or into the United States, a national of the United States may bring a claim against the foreign state in the same manner, and may obtain the same remedies, as a claim with respect to an act of international terrorism brought under section 2333.

“(3) AIDING AND ABETTING LIABILITY.—In an action under paragraph (2) for an injury arising from an act of fentanyl trafficking in or into the United States, liability may be asserted as to any person who aids and abets, by knowingly providing substantial assistance, or who conspires with the person who committed such an act of fentanyl trafficking.

“(4) EFFECT ON OTHER FOREIGN SOVEREIGN IMMUNITIES.—Nothing in paragraph (3) affects immunity of a foreign state from jurisdiction under other law.

“(d) RULE OF CONSTRUCTION.—A foreign state shall not be subject to the jurisdiction of the courts of the United States under subsection (b) on the basis of an omission or a tortious act or acts that constitute mere negligence.”.

(b) TECHNICAL AND CONFORMING AMENDMENTS.—

(1) The table of sections for chapter 97 of title 28, United States Code, is amended by inserting after the item relating to section 1605B the following:

“1605C. Responsibility of foreign states for the trafficking of fentanyl into the United States.”.

(2) Subsection 1605(g)(1)(A) of title 28, United States Code, is amended by striking “or section 1605B” and inserting “, 1605B, or 1605C”.

#### SEC. 4. STAY OF ACTIONS PENDING STATE NEGOTIATIONS.

(a) EXCLUSIVE JURISDICTION.—The courts of the United States shall have exclusive jurisdiction in any action in which a foreign state is subject to the jurisdiction of a court of the United States under section 1605C of title 28, United States Code, as added by section 3(a) of this Act.

(b) INTERVENTION.—The Attorney General, in consultation with the Administrator of the Drug Enforcement Administration, may intervene in any action in which a foreign state is subject to the jurisdiction of a court of the United States under section 1605C of title 28, United States Code, as added by section 3(a) of this Act, for the purpose of seeking a stay of the civil action, in whole or in part.

(c) STAY.—

(1) IN GENERAL.—A court of the United States may stay a proceeding against a foreign state in an action brought under section 1605C of title 28, United States Code, as added by section 3(a) of this Act, if the Secretary of State certifies that the United States is engaged in good faith discussions with the foreign state defendant concerning the resolution of the claims against the foreign state, or any other parties as to whom a stay of claims is sought.

(2) DURATION.—

(A) IN GENERAL.—A stay under this section may be granted for not more than 180 days.

(B) EXTENSION.—

(i) IN GENERAL.—The Attorney General may petition the court for an extension of the stay for additional 180-day periods.

(ii) RECERTIFICATION.—A court shall grant an extension under clause (i) if the Secretary of State recertifies that the United States remains engaged in good faith discussions with the foreign state defendant concerning the resolution of the claims against the foreign state, or any other parties as to whom a stay of claims is sought.

#### SEC. 5. SEVERABILITY.

If any provision of this Act or any amendment made by this Act, or the application of a provision or amendment to any person or circumstance, is held to be invalid, the remainder of this Act and the amendments made by this Act, and the application of the provisions and amendments to any other person not similarly situated or to other cir-

cumstances, shall not be affected by the holding.

#### SEC. 6. EFFECTIVE DATE.

The amendments made by this Act shall apply to any civil action—

(1) pending on, or commenced on or after, the date of enactment of this Act; and

(2) arising out of an injury to a person, property, or business on or after January 1, 2013.

### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 38—AUTHORIZING EXPENDITURES BY THE COMMITTEE ON ARMED SERVICES

Mr. REED submitted the following resolution; from the Committee on Armed Services; which was referred to the Committee on Rules and Administration:

S. RES. 38

##### SECTION 1. GENERAL AUTHORITY.

In carrying out its powers, duties, and functions under the Standing Rules of the Senate, in accordance with its jurisdiction under rule XXV of the Standing Rules of the Senate, including holding hearings, reporting such hearings, and making investigations as authorized by paragraphs 1 and 8 of rule XXVI of the Standing Rules of the Senate, the Committee on Armed Services (in this resolution referred to as the “committee”) is authorized from March 1, 2023, through February 28, 2025, in its discretion, to—

(1) make expenditures from the contingent fund of the Senate;

(2) employ personnel; and

(3) with the prior consent of the Government department or agency concerned and the Committee on Rules and Administration, use on a reimbursable or nonreimbursable basis the services of personnel of any such department or agency.

##### SEC. 2. EXPENSES.

(a) EXPENSES FOR PERIOD ENDING SEPTEMBER 30, 2023.—The expenses of the committee for the period March 1, 2023, through September 30, 2023, under this resolution shall not exceed \$5,751,700, of which amount—

(1) not to exceed \$37,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$11,667 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

(b) EXPENSES FOR FISCAL YEAR 2024 PERIOD.—The expenses of the committee for the period October 1, 2023, through September 30, 2024, under this resolution shall not exceed \$9,846,646, of which amount—

(1) not to exceed \$65,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$20,000 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

(c) EXPENSES FOR PERIOD ENDING FEBRUARY 28, 2025.—The expenses of the committee for the period October 1, 2024, through February 28, 2025, under this resolution shall not exceed \$4,108,929, of which amount—

(1) not to exceed \$27,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946 (2 U.S.C. 4301(i))); and

(2) not to exceed \$8,333 may be expended for the training of the professional staff of the committee (under procedures specified by section 202(j) of that Act).

#### SEC. 3. EXPENSES AND AGENCY CONTRIBUTIONS.

(a) EXPENSES OF THE COMMITTEE.—

(1) IN GENERAL.—Except as provided in paragraph (2), expenses of the committee under this resolution shall be paid from the contingent fund of the Senate upon vouchers approved by the chairman of the committee.

(2) VOUCHERS NOT REQUIRED.—Vouchers shall not be required for—

(A) the disbursement of salaries of employees paid at an annual rate;

(B) the payment of telecommunications provided by the Office of the Sergeant at Arms and Doorkeeper;

(C) the payment of stationery supplies purchased through the Keeper of the Stationery;

(D) payments to the Postmaster of the Senate;

(E) the payment of metered charges on copying equipment provided by the Office of the Sergeant at Arms and Doorkeeper;

(F) the payment of Senate Recording and Photographic Services; or

(G) the payment of franked and mass mail costs by the Sergeant at Arms and Doorkeeper.

(b) AGENCY CONTRIBUTIONS.—There are authorized to be paid from the appropriations account for “Expenses of Inquiries and Investigations” of the Senate such sums as may be necessary for agency contributions related to the compensation of employees of the committee—

(1) for the period March 1, 2023, through September 30, 2023;

(2) for the period October 1, 2023, through September 30, 2024; and

(3) for the period October 1, 2024, through February 28, 2025.

#### SENATE RESOLUTION 39—AUTHORIZING EXPENSES BY THE COMMITTEE ON VETERANS’ AFFAIRS

Mr. TESTER submitted the following resolution; which was referred from the Committee on Veterans’ Affairs; to the Committee on Rules and Administration:

S. RES. 39

*Resolved,*

##### SECTION 1. GENERAL AUTHORITY.

In carrying out its powers, duties, and functions under the Standing Rules of the Senate, in accordance with its jurisdiction under rule XXV of the Standing Rules of the Senate, including holding hearings, reporting such hearings, and making investigations as authorized by paragraphs 1 and 8 of rule XXVI of the Standing Rules of the Senate, the Committee on Veterans’ Affairs (in this resolution referred to as the “committee”) is authorized from March 1, 2023, through February 28, 2025, in its discretion, to—

(1) make expenditures from the contingent fund of the Senate;

(2) employ personnel; and

(3) with the prior consent of the Government department or agency concerned and the Committee on Rules and Administration, use on a reimbursable or nonreimbursable basis the services of personnel of any such department or agency.